September 23, 2015

TO: Pastors and Congregations of the Oregon Synod
RE: Care and Compensation Guidelines for 2016

Dear Partners in Ministry,

Care for our pastors and other leaders in ministry is a responsibility we all share. In a changing economic climate, just compensation is an issue for all of us, clergy and lay alike. This year’s Care and Compensation Guidelines are designed to take a new, full and healthy approach to our compensation conversations.

The Oregon Synod Council and I are pleased to offer this document as you plan your 2016 budget. We thank you for your congregation’s care of your pastor, and other employees. We thank you for helping church leaders be healthy and strong in the work they do for all of us, and for the ministry they will do for others in the future. Pastors are a resource for the whole church, and your care for their present needs is a part of the stewardship of their whole lives.

New in our guidelines this year is an expanded conversation about how we can nurture and support a healthy relationship between pastor and congregation. You are encouraged to look anew at the formation of a Mutual Ministry Committee, congregational goals, vision, and special foci for ministry. We wish to support you in healthy evaluation processes, appropriate continuing education practices and a clear covenant of agreement. In truth, not all of this is truly “new.” This form, however, gives fresh emphasis to best practices for you and your pastor.

I say this is not all “new” because it has also been in our prior Compensation Guidelines documents. However, much of the richness offered here has been hidden in appendices or foot notes. The “Our Covenant of Care” form found on pages 8-9 brings this richness to light. It will aid us all in clear goal setting, expectations and mutual support.

Numbers have not been changed. The financial guidelines here are as they were in 2015, reflecting only a 1.5% cost of living increase. Salary levels are a consideration the Council will tackle in the coming year. This year’s offering is about a new process. Please give it your loving time and attention.

Sincerely,

Bp. Dave Brauer-Rieke
Oregon Synod - ELCA

Please note: The same figures are available in the old Compensation Guidelines format for those who wish to compare. Please check http://oregonsynod.org/resources/guidelines or call the synod office at 503-413-4191.
CARE & COMPENSATION 2016

For Oregon Synod Rostered Leaders in 2016

Oregon Synod - Evangelical Lutheran Church in America

THE GOAL:
A Healthy Relationship Between Pastor and People

- Means that there is a mutually shared vision of the congregation and its mission.
- Means that there is mutual respect for the gifts and responsibilities that each has.
- Means that good communication and collaboration are pursued, especially through an active Mutual Ministry Committee, or other support and conversation, Committee or process.
- Means that there is a clearly defined set of goals for the congregation and pastor that have the solid support of the whole congregation.
- Means that the rostered leaders are enabled and encouraged to keep their energy, dedication, creativity, and spiritual vitality strong.
- Means that compensation is designed to be fair, to acknowledge effort and gifts, and to show appreciation and care.

HEALTHY, VITAL LEADERSHIP
Items for the Congregation to Consider

Caring for the pastors of our church is about their compensation … but it is also about much more. It is about mutual affirmation, goal setting, communication, responsibility and accountability. When done well, this sense of mutual ministry can make all the difference in staff morale, attitude, longevity, creativity, and productivity.

These Care and Compensation Guidelines are designed to help you shape a complete plan for staff and ministry support. Our work prospers with healthy leaders who are focused, diligent, prayerful, and part of a committed leadership team. “Just” (fair) compensation, health care and appropriate professional support are important. Equally important are a mutual pastor/congregation ministry plan, ministry reviews and evaluations, a strong sense of lay and clergy mutuality, and our connection one to another. We hope these guidelines help you towards this end.

PLANNING MINISTRY TOGETHER
The Work of a Mutual Ministry Committee

The work of the Mutual Ministry Committee includes developing a process where goals are established by the pastor and congregation together. Such goals are born in a spirit of earnest desire for faithfulness to the Great Commission. It is vitally important that such goals emerge out of a sharing, caring, collaborative process. The persons responsible for achieving goals have to participate in their development.

Considerations when setting goals include:

- Goals faithful to God's mission which challenge both pastor and congregation to growth, needed change and faithful stewardship.
- Goals should not be a "to do" list or a listing of normal activities of pastor and congregation. They should identify those ministry tasks that will be central to the pastor’s and congregation’s work in the coming year. As such they will reflect the deep intent of the congregation's Mission Statement.
- Goals should build on the pastor's and congregation's strengths but they will also challenge both to new levels of effectiveness and learning.
Pastors and congregations should realistically write only three to six goals per year, and then be responsible for their accomplishment. These will focus action and the “regular” work of ministry.

The pastor is accountable for his/her ministry to the Congregation Council via the Mutual Ministry Committee.

The goals should be reviewed quarterly by the pastor and Mutual Ministry Committee. A final review of the stated goals and a re-negotiation of goals for the coming year are the central tasks of the annual pastoral review which is conducted in anticipation of the conversation about compensation for the coming year.

The goals are recorded on page 2 of the “Definition of Compensation, Benefits, and Responsibilities of the Pastor” document.

---

**INTERLOCKING GOALS**

**Vital/Vibrant Congregations**

**God’s Mission in the Local Context**

**Equipped Leaders**

The Oregon Synod has been vigorously pursuing the overarching goals of

1. Vital/Vibrant Congregations,
2. God’s Mission in the Local Context, and
3. Equipped Leaders.

*Feedback in Synod Assemblies, congregational Listening Seasons and pastoral conversations in clusters and Convocations have repeatedly affirmed this direction. As congregational leaders, pastors, Mutual Ministry Committees, Councils, Personal Committees and others work on care and compensation goals, they might keep synod goals in mind. These are a good starting point.*

What does the congregation need to do in the coming year to truly reach beyond itself? What does the congregation need of the pastor and staff to lead and support in this effort? What are the congregation’s missional goals?

---

**Caring for our Pastor**

In the community of faith, the pastor has particular leadership tasks. Congregational support is key to a healthy pastor. We know that the clearer the mission of a congregation, the better the congregation functions. There are a variety of models to support your pastor, and create a place for conversation about hopes and dreams as well as evaluation and accountability.

One specific model is the Mutual Ministry Committee. The specific shape and frequency of meetings varies a great deal from congregation to congregation. Mutual Ministry committees seek to build trust and support with their pastors, and to encourage their continued growth, competence, and leadership for the community of faith. Clear goals, regular evaluation, and the place for reflection and conversation are essential parts of this important work. The Personnel Committee focuses on all of those employed by the congregation, and is tasked with having policies in place, setting salary, and giving supervision to the staff. (Check your constitution to see how you are comprised.)

Another model is much more informal. Who are the members of the congregation that can provide ongoing confidential support and conversation for the pastor?

One model is to request past congregational presidents to serve on the Mutual Ministry Committee because they know the current issues. Another model is for the pastor to pick one or two members of the congregation, have lunch with them every 4-6 weeks, for check in and reflection. Sometimes Mutual Ministry Committee members review and edit annual reviews of the pastor. Sometimes they can also assist with sabbatical planning.

A congregational best practice is that support for your pastor be intentional, and connected to your congregation’s mission.

---


Oregon Synod Staff is available for consultation on Mission Reviews and Evaluations, Setting Goals and other Mutual Ministry opportunities.
OUR COVENANT OF CARE
Maintaining Vitality, Vigor, and Vision for Ministry

Both Pastors and Lay Leaders flourish in nutrient-rich environments of genuine care, mutual support, and Christian encouragement. Their sense of health, worth, and service are invigorated by positive and focused attention to their personal, professional, and spiritual lives. “Burn-out” is too often a product of sagging vision, persistent negativity, and spiritual isolation. The antidote is found in those things that stir the imagination and creativity, that offer thanks and appreciation for work earnestly done, and that create collegiality and partnership.

The Covenant of Care (found on pages 8-9) is one way to encourage mutuality in ministry. It suggests concrete ways to support your pastor(s) in their work, especially in the areas of

- Spiritual reflection and renewal
- Continuing education and professional development
- Mutual conversation, encouragement, review and goal-setting

The congregation is urged to enter into some form of a Covenant with their pastor or rostered leader, not as a matter of luxury but as a matter of urgency. Much hinges on the work we do to maintain the vitality, vigor, and vision that our leaders have for their ministry.

The ELCA urges all rostered leaders covered by Portico Health to be attentive to the well-being of their whole selves by:

- Taking the Health Assessment survey annually
- Using the resources of EmbodyHealth at https://myportico.porticobenefits.org/elcaforwellnessredirect
- Developing their Personal Wellness Account and Flexible Spending Account

The diagram here illustrates the way well-being is a matter of attention to the several key areas of human experience. All of these grow out of our central experience of being a baptized child of God, and all of these are nurtured by our over-arching experience of spiritual wellness.

We encourage conversation around this “Wholeness Wheel” with not only pastors, but with all congregational staff and volunteers.
COMPENSATION FOR CLERGY

ESSENTIAL FACTORS Affecting Compensation

Determining a fair base salary begins with a calculation of the minimum recommended salary which is then adjusted for

- Level of responsibility
- Education and Expertise
- Initiative and Merit
- Local Cost of Living
- Fairness and Equity
- Growth and Leadership

DEFINED COMPENSATION

Pastors are persons – rostered by the ELCA as leaders with faith, skills, and training – who are gifted by God for Word and Sacrament ministry. They have both a four-year college degree and a four-year seminary education.

Clergy compensation consists of “Defined Compensation” (cash salary, housing, and a Social Security allowance,) Benefits (including a pension & health insurance) and Professional Expenses (auto use, continuing education and assembly expenses, books and professional supplies) Professional Expenses will be a part of a congregation’s budget, but they are not compensation. Professional Expenses are part of the congregation’s administrative costs. (The IRS prefers that clergy income be reported on a W2 rather than a 1099 form. Housing Allowance is not reported in Box 1, but in Box 14 (“Other”) of the W2 form.)

I.a. CLERGY SALARY

Oregon Synod compensation guidelines for 2016 are the same as those for 2015 with a simple cost of living increase (1.5%). The formula for calculating compensation has not been changed. However, significant changes in the look and feel of this “Care and Compensation” covenant have been made. The Synod Council hopes these will be beneficial to all involved.

(A careful review of the compensation guidelines for other ELCA synods, especially those in the Pacific and Southwest regions of the U.S., show that our Oregon Synod Guidelines, while slightly behind some, are comparable to the other synods of the ELCA.)

Note: Associates in Ministry, Deaconesses, Diaconal Ministers and other church employees have their salaries figured in other ways. Please contact the Synod Office for “Care and Compensation” Guidelines for these valued partners.
I.b. SOCIAL SECURITY ALLOWANCE

Regardless of whether the congregation pays the minister as an “employee” in IRS terms, Social Security always considers an ordained minister “self-employed.” That means the congregation does not and cannot pay FICA [7.65%]. It also means that the minister must pay self-employment SECA [15.3%]. It is recommended that the congregation provide the minister with a 7.65% allowance in lieu of paying Social Security.

(The Social Security Allowance should be made over and above the base salary. For example, 7.65% of a $65,000 would be $4,973. The pastor’s total Defined Compensation then would be $65,000 plus $4,973 or $69,973 - no matter how the Base Salary and Housing Allowance are divided up.)

I.c. HOUSING ALLOWANCE

The IRS allows for clergy to be provided a parsonage (with all bills paid, including utilities, repairs, improvements, insurance) or to have a housing allowance designated as part of a pastor’s salary.

Please note that the cost of housing is included in the Salary Guidelines of the previous page. This is not money “over and above” salary, but a designation of how salary is divided. It is to a pastor’s benefit to designation a portion of their salary as Housing since they are taxed differently on this amount. The Housing Allowance may be the total of mortgage payments plus insurance and utilities, or it may be rental costs, etc. The pastor must justify the amount of their Housing Allowance to the IRS. So, it is the pastor’s responsibility to let the congregation know what portion of their salary should be Housing and what is salary. While the pastor will help determine the amount of their Housing Allowance, the congregation is responsible for recording this amount in their financial records.

(Parsonage values can be determined by dividing the clergy salary figure by 4.333. For Example: Salary of $65,000 / 4.333 = $15,000. The amount credited for the parsonage value in this case would be $15,000. One would then list Base Salary as $50,000 + a Housing Allowance of $15,000 - plus the Social Security Allowance of $4,973.)

II. BENEFITS

II.a. PENSION AND MEDICAL PROGRAM

Full participation in the ELCA pension and benefit plans is expected for the rostered leader and family. The cost is determined as a percentage of “Defined Compensation” (base salary, plus housing or furnishings allowance, plus Social Security allowance). The pension contribution should be 12% of Defined Compensation. The premium for the medical plan (medical and dental insurance, disability insurance, and death benefits) varies according to a schedule. Portico Benefit Services (the ELCA’s pension and medical program provider) offers a rate calculator at https://employerlink.porticobenefits.org/Home/Resources/Calculators.aspx.

With the advent of the Affordable Healthcare Act, Portico now offers four levels of medical coverage from which a congregation may select. The third level (“Gold”) is roughly equivalent to the coverage that rostered leaders have historically received. To offer less may add financial stress to your pastor’s family and jeopardize the attractiveness of your call to future leaders. The Oregon Synod Council and bishop encourage congregations to keep their pastors at the “Gold” level and to have all health care conversations be open and caring.

Sick leave is assumed, with the congregation paying pulpit supply as necessary. It is becoming standard that a new parent be granted up to six weeks family leave to care for a newborn. Reasonable leave is usually granted by the Congregation Council to take care of family emergencies. In the case of disability, the minister continues to receive up to two months of salary with full benefits from the congregation before disability insurance begins.
II.b. VACATION AND DAYS OFF

Because of the intense and emotional nature of the work done by a minister, it is important and recommended that the leader be granted four full weeks of vacation time per year in order to tend to family responsibilities and emotional and spiritual refreshment. Vacation is not a reward, but recognition that a person needs time for renewal to be most effective in ministry. It is not necessary that vacation time be taken all at one time. The congregation needs to understand that the equivalent of two days off each week for family time and renewal is also important. Of necessity, it is recognized that the minister is still “on call” during these days. Pastors appreciate members not encroaching on their days off except in emergencies.

II.c. OTHER

Congregations often adopt policies or procedures that are intended to benefit the rostered leader as they grow and “stay fresh” amid their duties and tasks. Such items might include:

- A policy governing compensation during times of illness and hospitalization.
- A policy about unused vacation time.
- A parental-leave policy to allow time away upon the birth or adoption of a child.
- A sabbatical-leave policy for a period of extended study.
- A policy to reimburse certain dues and memberships deemed essential to that ministry context.
- A membership in a health or fitness club.
- Participation in the ELCA’s Flexible Spending Account
- Life insurance coverage.
- Supplemental pension or tax sheltered annuity contributions.

III. PROFESSIONAL EXPENSES

Clergy receive reimbursement for professional expenses (including automobile use) but this is a matter of reimbursement, not compensation. Professional expenses therefore belong under “administrative” or “operating” expenses in the budget and not under “staff salaries.”

The IRS recommends that ministers be placed on an Expense Reimbursement plan in which business related expenses are paid to the minister upon submission of an invoice or signed and itemized business expense form. This is in contrast to a system in which the minister is given a flat monthly allowance for expenses (which is reported as income) and then deducts business related expenses.

III.a. AUTOMOBILE EXPENSES

Use of the minister’s automobile for business activity is a congregational expense and should properly be listed under congregational administrative expenses in the budget rather than under compensation. Reimbursement to the minister on a per-mile basis using an Expense Reimbursement plan is recommended. The IRS rate for business use of an automobile in 2015 is 57.5 cents per mile. Reimbursement is for business mileage only (visitation, meetings, hospital calls, etc.) Commuting to work is not reimbursable.

III.b. CONTINUING EDUCATION

Continuing education is essential for rostered leaders and other staff to bring fresh insights and resources to the congregation, and for professional growth. Continuing education is a means by which the congregation's leader(s) builds upon and extends knowledge, acquires new skills and grows into more effective ministry. Failure to
maintain a regular discipline of continuing education should be regarded negatively in the annual performance and compensation review.

- The congregation and pastor are encouraged to complete an annual learning covenant for the year ahead. The Mutual Ministry Committee is the group that represents the congregation in making this covenant.
- Two weeks are allowed and taken for continuing education each year.
- A minimum of $700 should be designated in the congregation’s annual budget for continuing education. The rostered leader participates by contributing a minimum of $300 annually.

The minister reports to the Council on the use of money, time and, of course, the learning that has occurred. By mutual agreement, continuing education time can accumulate up to three years for a major project. Funds contributed by the congregation and the rostered leader each year are held in a separate account and forwarded to the leader’s next congregation should he/she receive and accept a new call.

An extended leave (sabbatical) of one to three months every five to seven years in the present call is recommended for a pastor. Planning extended leave needs to begin early, with the Congregation Council approving the idea at least six months in advance.

Extended leave is understood to be a time of release from normal duties in order that a pastor may devote extended time to study and renewal. Ministers and congregations have found without exception that an occasional planned extended leave pays rich dividends in the quality and effectiveness of ministry the minister and the congregation share together. Information about such planning is available from the Synod Office.

III.c. BOOKS, FEES, AND OTHER EXPENSES

Reimbursing the minister for expenses incurred in the course of doing the ministry of the congregation is not compensation. But the cost of reimbursement has to be planned. The congregation may adopt a policy to reimburse the minister for costs such as:

- Books, periodicals and professional dues directly related to his/her current ministry.
- Program costs, hospitality costs, charity costs and other out-of-pocket expenses.
- Other theological conferences fees. (All pastors and other rostered leaders are required, by constitution, to attend the Synod Assembly and are expected by the bishop to attend the Bishop’s Convocation. These costs should always be part of the annual budget.)

Other staff-related expenses should be budgeted, such as pulpit supply during vacation and continuing education, worker’s compensation, a discretionary fund, long distance telephone charges, and registration fees for the Synod Assembly and annual Bishop’s Convocation.

**Please note:** Congregations with a newly ordained pastor have agreed to a $500 contribution to be made through the Synod Office for each of their pastor’s first three years of call. This fee helps support “First Call Theological Education” which the new pastor attends.
Our Covenant of Care

Respect those who labor among you...and esteem them very highly in love because of their work.  
(1 Thess. 5:12-13)

Pastors flourish in nutrient-rich environments of genuine care, mutual support, and Christian encouragement. Their sense of health, worth, and service are invigorated by positive and focused attention to their personal, professional, and spiritual lives. In order to help our pastor fulfill the vows he or she has taken, we the undersigned mutually undertake the following covenant to appropriately nurture and support our shared ministry.

+  +  +
Pledge of the Pastor

- To participate in at least one peer group, such as a cluster group or community ministerial, on a regular basis for growth and support.
- To work at the integration of faith and life through a regular pattern of personal study, prayer, and reflection.
- To focus my spiritual energy on the ministry of this place, while also offering a tithe of my pastoral time and energy to the larger work of community, cluster, synod, local ministerial, and/or churchwide ministries.
- To write an annual continuing education plan in consultation with congregational leadership and synod staff as I seek to improve and grow my skills for ministry.
- To give special energy and effort this year in the ministry of: __________________________

______________________________, Pastor

+  +  +
Pledge of the Congregation or Agency

- To celebrate with you, our pastor, each five-year anniversary of public ministry.
- To provide for a Mutual Ministry Committee – or other supportive platform – that will support you in your life as a pastor and professional.
- To assist your growth, development, and insight through an annual review of your service in ministry, in conjunction with our annual review of lay leadership and our congregation’s ministry goals.
- To insist that you take at least one day off each week and a regular vacation every year.
- To publicly and financially support your annual continuing education plan as an issue of your – and the congregation’s – health and welfare.
- To work towards planning of a pastoral sabbatical in accordance with the congregation’s sabbatical policy or, if such a policy does not exist, to work towards the development of a pastoral sabbatical policy.¹
- To annually review your compensation and, if low, to adopt a plan to bring it to an appropriate level within 3 years.
- To encourage our mutual ministry focus this year in the area of: __________________________

______________________________, Chief Lay Officer

+  +  +
Pledge of the Synod Bishop and Staff

- To be available to congregation and pastor, for counsel and encouragement in the fulfilling of these commitments.
- To provide regular opportunities for learning, growth, reflection, and collegial support.
- To offer, whenever possible, scholarships to help our under-funded leaders join in on these opportunities.
- To provide confidential intervention and consultation services.
- To assist with ministry and pastoral evaluation processes if requested by either pastor or congregation.
- To hold pastor and congregation in prayer, in collegial regard, and in love for your ministry’s sake.
- To encourage you to grow this year in your chosen area of: __________________________

______________________________, Dave Brauer-Rieke, Bishop
Oregon Synod, ELCA
# 2016 Worksheet for Pastor’s Compensation

<table>
<thead>
<tr>
<th>NAME _______________________________</th>
<th>2015 AMOUNT</th>
<th>CLERGY COMPARISONS</th>
<th>2016 PROPOSED</th>
</tr>
</thead>
<tbody>
<tr>
<td>I. SALARY</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Base salary (Excluding housing Allowance) adjusted for experience, merit, size of congregation, responsibility and education.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>b. Social Security allowance</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>c. Housing Allowance or Furnishings &amp; Equity Allowances</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TOTAL “DEFINED COMPENSATION”</td>
<td>$___________</td>
<td>7.65% of base salary plus housing</td>
<td>$___________</td>
</tr>
<tr>
<td>II. BENEFITS</td>
<td></td>
<td>12% Pension, Medical figured in consultation with Portico Health.</td>
<td>$___________</td>
</tr>
<tr>
<td>a. Pension, medical, disability, death benefits</td>
<td></td>
<td>four weeks</td>
<td>$___________</td>
</tr>
<tr>
<td>b. Vacation</td>
<td>_______weeks</td>
<td>_______weeks</td>
<td>$___________</td>
</tr>
<tr>
<td>c. Other benefits:</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TOTAL BENEFITS</td>
<td>$___________</td>
<td></td>
<td>$___________</td>
</tr>
<tr>
<td>III. PROFESSIONAL EXPENSES</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>a. Automobile expense reimbursement</td>
<td></td>
<td>$ 0.57.5 per mile in 2015</td>
<td>$___________</td>
</tr>
<tr>
<td>b. Time for continuing education</td>
<td>_______weeks</td>
<td>two weeks</td>
<td>$___________</td>
</tr>
<tr>
<td>c. Continuing education allowance</td>
<td></td>
<td>$ 700.00</td>
<td>$___________</td>
</tr>
<tr>
<td>d. Books, magazines, and registration fees</td>
<td></td>
<td></td>
<td>$___________</td>
</tr>
<tr>
<td>e. Other reimbursable expenses</td>
<td></td>
<td></td>
<td>$___________</td>
</tr>
<tr>
<td>TOTAL PROFESSIONAL EXPENSES</td>
<td>$___________</td>
<td></td>
<td>$___________</td>
</tr>
<tr>
<td>TOTAL FOR PASTOR’S MINISTRY</td>
<td></td>
<td></td>
<td>$___________</td>
</tr>
<tr>
<td>Salary, benefits, and reimbursed professional expenses as minister of this church.</td>
<td>$___________</td>
<td></td>
<td>$___________</td>
</tr>
</tbody>
</table>
One of the goals of our new *Care and Compensation* guidelines is to bring to the table compensation opportunities which have always existed, but which we may have lost sight of. Pastoral sabbaticals are one of the issues. Many congregations have carefully crafted sabbatical policies which are most beneficial to both the congregation and the pastor. You do not have to be a “rich” congregation to consider a sabbatical for your pastor. If your congregation does not have such a policy all we ask is that you consider the conversation.

The current language in the compensation guidelines we have used for the past nine years reads, “Congregations are strongly encouraged to establish a sabbatical policy for their rostered leaders. A sabbatical is not additional vacation time. It is a time for spiritual, intellectual, and physical renewal. In 2006 an Oregon Synod Sabbatical Guideline was established and is located in Appendix G (of prior years’ Guidelines, or available upon request from the Oregon Synod Office.) We commend this model for your use, which recommends a sabbatical following each five consecutive years of service.”